

# Committee on State Administration Appropriations

Tuesday, April 4, 2006

COMMITTEE ACTION REPORT

#### **State Administration Appropriations Committee**

4/4/2006 4:00:00PM Or Upon Adjournment of the Fiscal Council

Location: 12 HOB

Print Date: 4/4/2006 6:47 pm

#### Attendance:

	Present	Absent	Excused
Kim Berfield (Chair)	Х		· · · · · · · · · · · · · · · · · · ·
Mary Brandenburg			X
Audrey Gibson	x		
Wilbert Holloway	X		
Stan Jordan	x		
John Legg	X		
Carlos Lopez-Cantera	X		
Ron Reagan	X		
Julio Robaina	X		
Franklin Sands	x		
Baxter Troutman	X		
Totals:	10	0	1

#### **State Administration Appropriations Committee**

4/4/2006 4:00:00PM Or Upon Adjournment of the Fiscal Council

Location: 12 HOB

Print Date: 4/4/2006 6:47 pm

HB 159 CS: Regulation of Real Estate Appraisers

	Total Yeas: 9	Total Nays: 0	1		
Kim Berfield (Chair)	X				
Baxter Troutman	X				
Franklin Sands	X				
Julio Robaina	X		*.0		
Ron Reagan	X				
Carlos Lopez-Cantera			X		
John Legg	X				
Stan Jordan .	X				
Wilbert Holloway	X				
Audrey Gibson	X				
Mary Brandenburg			X		
	Yea	Nay	No Vote	Absentee Yea	Absentee Nay

#### **State Administration Appropriations Committee**

4/4/2006 4:00:00PM Or Upon Adjournment of the Fiscal Council

Location: 12 HOB

**HB 217 CS: Sinkhole Insurance** 

X	Favorable With Committ	ee Substitute	<u>.</u>			
		Yea	Nay	No Vote	Absentee Yea	Absentee Nay
Mai	ry Brandenburg			Х		
_	drey Gibson	X				
Wil	bert Holloway	X				
Sta	n Jordan	X				
Joh	n Legg	X				1.00
Car	los Lopez-Cantera	X				
Roi	n Reagan	X				
Juli	io Robaina	X		· · · · · · · · · · · · · · · · · · ·		
Fra	nklin Sands	X				
Bax	xter Troutman	X				
Kin	n Berfield (Chair)	X				
		Total Yeas: 10	Total Nays	: 0		

#### **Appearances:**

HB 217 CS Strike-All Amendment Mike Peters (General Public) - Proponent 11836 Little Rd New Port Richey FL 34654

Phone: 727-862-3519

HB 217 CS Strike-All Amendment
William Standes, Assistant Vice President (Lobbyist) - Proponent
Property Casualty Insurers Association of America
P.O. Box 11174
Tallahassee FL 32303
Phone: 681-2615

HB 217 CS Strike-All Amendment Jon Moyle (Lobbyist) - Opponent Merlin Law Group 118 N. Gadsden St. Tallahassee FL Phone: 681-3828

Print Date: 4/4/2006 6:47 pm

# HOUSE AMENDMENT FOR COUNCIL/COMMITTEE PURPOSES Amendment No. 1 (for drafter's use only)

Bill No. 0217

#### COUNCIL/COMMITTEE ACTION

ADOPTED

ADOPTED AS AMENDED

ADOPTED W/O OBJECTION

FAILED TO ADOPT

WITHDRAWN

OTHER

(Y/N)

(Y/N)

(Y/N)

Council/Committee hearing bill: State Administration

Appropriations Committee

Representative Legg offered the following:

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#### Amendment (with title amendment)

Remove everything after the enacting clause and insert:

Section 1. This act may be cited as the "Sinkhole

Insurance Relief Act."

Section 2. Subsections (2), (3), (5), (6), and (9) of section 627.707, Florida Statutes, are amended to read:

627.707 Standards for investigation of sinkhole claims by insurers; nonrenewals.--Upon receipt of a claim for a sinkhole loss, an insurer must meet the following standards in investigating a claim:

(2) Following the insurer's initial inspection, the insurer shall engage a professional an engineer or a professional geologist to conduct testing as provided in s. 627.7072 to determine the cause of the loss within a reasonable professional probability and issue a report as provided in s. 627.7073, if:

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- The insurer is unable to identify a valid cause of the damage or discovers damage to the structure which is consistent with sinkhole loss; or
- The policyholder demands testing in accordance with this section or s. 627.7072.
- (3) Following the initial inspection of the insured premises, the insurer shall provide written notice to the policyholder disclosing the following information:
- What the insurer has determined to be the cause of damage, if the insurer has made such a determination.
- A statement of the circumstances under which the insurer is required to engage a professional an engineer or a professional geologist to verify or eliminate sinkhole loss and to engage <u>a professional</u> an engineer to make recommendations regarding land and building stabilization and foundation repair.
- A statement regarding the right of the policyholder to request testing by a professional an engineer or a professional geologist and the circumstances under which the policyholder may demand certain testing.
- Subject to paragraph (b), if a sinkhole loss is verified, the insurer shall pay to stabilize the land and building and repair the foundation in accordance with the recommendations of the professional engineer as provided under s. 627.7073, and in consultation with the policyholder, subject to the coverage and terms of the policy. The insurer shall pay for other repairs to the structure and contents in accordance with the terms of the policy.
- The insurer may limit its payment to the actual cash value of the sinkhole loss, not including underpinning or grouting or any other repair technique performed below the existing foundation of the building, until the policyholder

enters into a contract for the performance of building stabilization or foundation repairs. After the policyholder enters into the contract, the insurer shall pay the amounts necessary to begin and perform such repairs as the work is performed and the expenses are incurred. The insurer may not require the policyholder to advance payment for such repairs. If repair has begun and the professional engineer selected or approved by the insurer determines that the repair cannot be completed within the policy limits, the insurer must either complete the professional engineer's recommended repair or tender the policy limits to the policyholder without a reduction for the repair expenses incurred. The provisions of this subsection do not apply when two or more buildings, structures, mobile homes, or manufactured buildings are insured under a blanket policy for a single amount of insurance.

- (c) Upon the insurer's obtaining the written approval of the policyholder and any lienholder, the insurer may make payment directly to the persons selected by the policyholder to perform the land and building stabilization and foundation repairs. The decision by the insurer to make direct payment to such persons does not hold the insurer liable for the work performed.
- (6) Except as provided in subsection (7), the fees and costs of the <u>professional</u> engineer or the professional geologist shall be paid by the insurer.
- (9) The insurer may engage a <u>professional</u> structural engineer to make recommendations as to the repair of the structure.
- Section 3. Section 627.7071, Florida Statues, is created to read:

627.7071 Legislative intent.--It is the intent of the Legislature that the following process be used when a sinkhole claim is filed:

 Section 5. Subsection (1) of section 627.7073, Florida

Statutes, is amended to read:

627.7073 Sinkhole reports.--

(1) The insurer shall inspect the claim.

- (2) If the insurer is unable to determine a valid cause of the damage or discovers damage to the structure consistent with a sinkhole loss or if demanded by the policyholder, the insurer shall engage in testing, as set forth in s. 627.7072.
- (3) If the policyholder and the insurer are unable to agree on the cause of the damage or other aspects of the sinkhole claim, the policyholder and the insurer may take part in neutral evaluation under s. 627.7074.
- Section 4. Subsections (1) and (2) of section 627.7072, Florida Statutes, are amended to read:

627.7072 Testing standards for sinkholes .--

- (1) The <u>professional</u> engineer and professional geologist shall perform such tests as sufficient, in their professional opinion, to determine the presence or absence of sinkhole loss or other cause of damage within reasonable professional probability and for the <u>professional</u> engineer to make recommendations regarding necessary building stabilization and foundation repair.
- (2) Upon conclusion of testing required by this section, the person conducting the tests must provide a written report to the insurer and policyholder Testing by a professional geologist shall be conducted in compliance with the Florida Ceological Survey Special Publication No. 57 (2005).

- (1) Upon completion of testing as provided in s. 627.7072, the <u>professional</u> engineer <u>or and professional geologist shall</u> issue a report and certification to the insurer and the policyholder as provided in this section.
- (a) Sinkhole loss is verified if, based upon tests performed in accordance with s. 627.7072, a professional an engineer or and a professional geologist issue a written report and certification stating:
- 1. That the cause of the actual physical and structural damage is sinkhole activity within a reasonable professional probability.
- 2. That the analyses conducted were of sufficient scope to identify sinkhole activity as the cause of damage within a reasonable professional probability.
  - 3. A description of the tests performed.
- 4. A recommendation by the <u>professional</u> engineer of methods for stabilizing the land and building and for making repairs to the foundation.
- (b) If sinkhole activity is eliminated as the cause of damage to the structure, the <u>professional</u> engineer <u>or and</u> professional geologist shall issue a written report and certification to the policyholder and the insurer stating:
- 1. That the cause of the damage is not sinkhole activity within a reasonable professional probability.
- 2. That the analyses and tests conducted were of sufficient scope to eliminate sinkhole activity as the cause of damage within a reasonable professional probability.
- 3. A statement of the cause of the damage within a reasonable professional probability.
  - 4. A description of the tests performed.

- The respective findings, opinions, and recommendations of the professional engineer or and professional geologist as to the cause of distress to the property verification or elimination of a sinkhole loss and the findings, opinions, and recommendations of the professional engineer as to land and building stabilization and foundation repair are conclusive, unless contrary findings and conclusions are proven by clear and convincing evidence shall be presumed correct.
  - Section 6. Section 627.7074, Florida Statutes, is created to read:
  - 627.7074 Alternative procedure for resolution of disputed sinkhole insurance claims.--
    - (1) As used in this section:

- (a) "Neutral evaluation" means the alternative dispute resolution provided for in this section.
- (b) "Neutral evaluator" means an professional engineer or a professional geologist who has completed a course of study in alternative dispute resolution designed or approved by the department for use in the neutral evaluation process, who is determined to be fair and impartial, and who is attempting to resolve the dispute or claim under this section.
- (c) "Department" means the Department of Financial Services.
- (2) The department shall certify and maintain a list of persons who are neutral evaluators.
- (3) Following the receipt of the report provided under s. 627.7073 or the denial of a claim for a sinkhole loss, the insurer shall notify the policyholder of his or her right to participate in the neutral evaluation program under this section. Neutral evaluation supersedes the alternative dispute resolution process under s. 627.7015. The department shall

Amendment No. 1 (for drafter's use only)

prepare a consumer information pamphlet for distribution by the insurer to policyholders. The pamphlet shall clearly describe the neutral evaluation process and include directions and forms necessary for the policyholder to request a neutral evaluation.

- (4) Neutral evaluation is optional and nonbinding. Either the policyholder or the insurer may decline to participate. A request for neutral evaluation shall be filed with the department by the policyholder or the insurer on a form approved by the department. The request for neutral evaluation must state the reason for the request and must include an explanation of all the issues in dispute at the time of the request. Filing a request for neutral evaluation tolls the applicable time requirements for filing suit for a period of 60 days following the conclusion of the neutral evaluation process or the time prescribed in s. 95.11, whichever is later.
- (5) Neutral evaluation shall be conducted as an informal process in which formal rules of evidence and procedure need not be observed. A party to neutral evaluation is not required to attend neutral evaluation if a representative of the party attends and has the authority to make a binding decision on behalf of the party. All parties shall participate in the evaluation in good faith.
- (6) The insurer shall pay the costs associated with the neutral evaluation.
- (7) Upon receipt of a request for neutral evaluation, the department shall refer the request to a neutral evaluator. The neutral evaluator shall notify the policyholder and the insurer of the date, time, and place of the neutral evaluation conference. The conference may be held by telephone, if feasible and desirable. The neutral evaluation conference shall be held within 45 days after receipt of the request by the department.

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- (8) The department shall adopt rules of procedure for the neutral evaluation process.
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- (9) For policyholders not represented by an attorney, a 207 consumer affairs specialist of the department or an employee 208 designated as the primary contact for consumers on issues relating to sinkholes under s. 20.121 shall be available for
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subsection (13).

(10) Evidence of an offer to settle a claim during the neutral evaluation process, as well as any relevant conduct or

consultation to the extent that he or she may lawfully do so.

- statements made in negotiations concerning the offer to settle a claim, is inadmissible to prove liability or absence of
- liability for the claim or its value, except as provided in
- (11) Any court proceeding related to the subject matter of the neutral evaluation shall be stayed pending completion of the neutral evaluation.
- For matters that are not resolved by the parties at (12)the conclusion of the neutral evaluation, the neutral evaluator shall prepare a report stating that in his or her opinion the sinkhole loss has been verified or eliminated and, if verified, the need for and estimated costs of stabilizing the land any covered structures or buildings and other appropriate remediation or structural repairs. The evaluator's report shall be sent to all parties in attendance at the neutral evaluation and to the department.
- (13) The recommendation of the neutral evaluator is not binding on any party and the parties retain access to courts. The neutral evaluator's written recommendation is admissible in any subsequent action or proceeding relating to the claim or to the cause of action giving rise to the claim only for purposes of determining the award of attorney's fees.

- (14) If the policyholder declines to participate in neutral evaluation requested by the insurer or declines to resolve the matter in accordance with the recommendation of the neutral evaluator pursuant to this section, the insurer shall not be liable for attorney's fees under s. 627.428 or other provisions of the insurance code or for extra contractual damages related to a claim for a sinkhole loss.
- (15) A party may seek judicial review of the recommendation of the neutral evaluator to determine whether the recommendation is reasonable. A recommendation is reasonable unless it was procured by corruption, fraud, or other undue means; there was evident partiality by the neutral evaluator or misconduct prejudicing the rights of any party; or the neutral evaluator exceeded the authority and power granted by this subsection. If the court declares the recommendation is not reasonable, the neutral evaluation recommendation shall be vacated.
- Section 7. (1) By February 1, 2007, the Office of Insurance Regulation shall calculate a presumed factor to reflect the impact of the changes made in this act to rates filed by residential property insurers providing sinkhole loss coverage. The office shall issue a notice informing all insurers writing residential property insurance coverage of the presumed factor.
- (2) In determining the presumed factor, the office shall use generally accepted actuarial techniques and standards in determining the expected impact on losses, expenses, and investment income of the insurer.
- (3) The office may contract with an appropriate vendor to determine the presumed factor.

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under subsection (1). The sum of \$250,000 in nonrecurring funds is appropriated from the Insurance Regulatory Trust Fund in the Department of Financial Services to the Office of Insurance Regulation for the 2006-2007 fiscal year for the purposes of

funding the provisions of this section.

annual rate filing after May 1, 2007, reflect an overall rate

reduction at least as great as the presumed factor determined

(4) Each residential property insurer shall, at its next

Section 8. The sums of \$115,322 in recurring funds and \$10,486 in nonrecurring funds are appropriated from the Insurance Regulatory Trust Fund in the Department of Financial Services for the 2006-2007 fiscal year for the purposes of funding the provisions of this act, and two full-time equivalent positions with 59,435 in associated salary rate are authorized.

Section 9. This act shall take effect July 1, 2006.

========= T I T L E A M E N D M E N T ============ Remove the entire title and insert:

A bill to be entitled

An act relating to sinkhole insurance; providing a short title; revising references to certain engineers; amending s. 627.707, F.S.; excluding certain policies from payment provisions for certain repairs; authorizing insurers to make direct payment for certain repairs; excluding insurers from liability for repairs under certain circumstances; creating s. 627.7071, F.S.; providing legislative intent for the process of filing sinkhole claims; amending s. 627.7072, F.S.; requiring a report upon conclusion of testing; amending s. 627.7073, F.S.; revising a presumption relating to the findings, opinions,

# HOUSE AMENDMENT FOR COUNCIL/COMMITTEE PURPOSES Amendment No. 1 (for drafter's use only)

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and recommendations in sinkhole reports; creating s. 627.7074, F.S.; providing for an alternative procedure for the resolution of disputed sinkhole insurance claims which is optional, nonbinding, and informal; providing definitions; requiring the Department of Financial Services to certify and maintain a list of neutral evaluators, prepare a consumer information pamphlet explaining the alternative procedure, and adopt rules for the implementation of an alternative procedure; providing for payment of costs and attorney's fees; preserving access to courts and authorizing judicial review of neutral evaluation recommendations; requiring the Office of Insurance Regulation to calculate a certain presumed factor on residential property insurance rates; providing requirements and procedures for determining such calculation; requiring the office to provide notice of such rate factor to insurers; requiring insurers to include such rate factor in certain rate filings; providing appropriations and authorizing additional positions and salary rates; providing an effective date.

## HOUSE AMENDMENT FOR COUNCIL/COMMITTEE PURPOSES Amendment No. 1a (for drafter's use only)

Bill No. HB 217 CS

		· ·
COUNCIL/COMMITTEE	ACTION	
ADOPTED	$\overline{\lambda}$ $\overline{\lambda}^{(N)}$	
ADOPTED AS AMENDED	(Y/N)	
ADOPTED W/O OBJECTION	(Y/N)	
FAILED TO ADOPT	(Y/N)	
WITHDRAWN	(Y/N)	
OTHER		
Council/Committee hear	ing bill:	
Representative(s) Lec	gg offered the following:	

Amendment to Strike All Amendment by Representative Legg (with title amendment)

Between line(s) 8 and 9 insert:

Section 2. Section 627.706, Florida Statutes, is amended to read:

627.706 Sinkhole insurance; definitions.--

- (1) Every insurer authorized to transact property insurance in this state shall make available coverage for insurable sinkhole losses on any structure, including contents of personal property contained therein, to the extent provided in the form to which the sinkhole coverage attaches.
- (2) A policy for residential property insurance shall include a deductible applicable to sinkhole losses no lower than 1 percent of the policy dwelling limits. The policy shall offer additional deductibles applicable to sinkhole losses of 2 percent, 5 percent, and 10 percent, with premium discounts offered with each deductible amount.
- (3)(2) As used in ss. 627.706-627.7074, and as used in connection with any policy providing coverage for sinkhole losses:

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- "Sinkhole" means a landform created by subsidence of soil, sediment, or rock as underlying strata are dissolved by groundwater. A sinkhole may form by collapse into subterranean voids created by dissolution of limestone or dolostone or by subsidence as these strata are dissolved.
- "Sinkhole loss" means structural damage to the building, including the foundation, caused by sinkhole activity. Contents coverage shall apply only if there is structural damage to the building caused by sinkhole activity.
- "Sinkhole activity" means settlement or systematic weakening of the earth supporting such property only when such settlement or systematic weakening results from movement or raveling of soils, sediments, or rock materials into subterranean voids created by the effect of water on a limestone or similar rock formation.
- "Engineer" means a person, as defined in s. 471.005, who has a bachelor's degree or higher in engineering with a specialty in the geotechnical engineering field. An engineer must have geotechnical experience and expertise in the identification of sinkhole activity as well as other potential causes of damage to the structure.
- "Professional geologist" means a person, as defined by s. 492.102, who has a bachelor's degree or higher in geology or related earth science with expertise in the geology of Florida. A professional geologist must have geological experience and expertise in the identification of sinkhole activity as well as other potential geologic causes of damage to the structure.
- (4) (3) Every insurer authorized to transact property insurance in this state shall make a proper filing with the office for the purpose of extending the appropriate forms of property insurance to include coverage for sinkhole losses.

# HOUSE AMENDMENT FOR COUNCIL/COMMITTEE PURPOSES Amendment No. 1a (for drafter's use only)

56 ======== T I T L E A M E N D M E N T ========

Remove line(s) 286 and insert:

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title; amending s. 627.706, F.S.; authorizing residential property insurance policies to offer various specified deductibles applicable to sinkhole losses; revising references to certain engineers; amending

Amendment No. 1b (for drafter's use only)

		·	Bill No. 217 CS
	COUNCIL/COMMITTEE A	ACTION	
	ADOPTED	$\mathcal{Y}$ $\mathbb{Y}$ N)	
	ADOPTED AS AMENDED	<u>(</u> (Y/N)	
	ADOPTED W/O OBJECTION	(Y/N)	
	FAILED TO ADOPT	(Y/N)	
	WITHDRAWN	(Y/N)	
ļ	OTHER		
1	Council/Committee heari	ng bill: State Admin	istration
2	Appropriations Committe	е	
3	Representative(s) Ber	field offered the fo	llowing:
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5	Amendment to Strik	e All Amendment (with	directory and title
6	amendments)		
7	On page 7, delete	lines 190 through 193	and insert:
8	be observed. A party t	o the neutral evaluati	on is not required
10	to attend, provided a r	representative of the p	party attends and
11	has the authority to se	ettle the claim on beha	alf of the party.
12	All parties shall parti	cipate in the	
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Amendment No. 1c (for drafter's use only)

	Bill No. 217 CS
	COUNCIL/COMMITTEE ACTION
	ADOPTED (Y/N)
	ADOPTED AS AMENDED $\underline{\hspace{1cm}}$ (Y/N)
	ADOPTED W/O OBJECTION (Y/N)
	FAILED TO ADOPT (Y/N)
	WITHDRAWN (Y/N)
	OTHER
1	Council/Committee hearing bill: State Administration
2	Appropriations Committee
3	Representative(s) Berfield offered the following:
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5	Amendment to Strike All Amendment (with directory and title
6	amendments)
7	On page 8, delete line 205 and insert:
8 9	neutral evaluation process and, through materials produced,
10	clarify the role of the consumer affairs specialist as a non-
11	attorney.
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Amendment No. 1d Bill No. HB 217 CS

	COUNCIL/COMMITTEE ACTION
	ADOPTED $(\hat{Y}/n)$
	adopted as amended $\frac{0}{2}$ (Y/N)
	ADOPTED W/O OBJECTION (Y/N)
	FAILED TO ADOPT (Y/N)
	WITHDRAWN (Y/N)
	OTHER
	· · · · · · · · · · · · · · · · · · ·
1	Council/Committee hearing bill:
2	Representative(s) Berfield offered the following:
3	
4	Amendment to Strike All Amendment (with directory and title
5	amendments)
6	Delete line(s) 148 and 149 and insert:
7	unless contrary findings and conclusions are proven by

preponderance of evidence shall be presumed correct.

#### **State Administration Appropriations Committee**

4/4/2006 4:00:00PM Or Upon Adjournment of the Fiscal Council

Location: 12 HOB

HB 489 CS: Electrical and Alarm System Contracting

X	Favorable					
		Yea	Nay	No Vote	Absentee Yea	Absentee Nay
Mai	ry Brandenburg			Х		
	drey Gibson	X				
Wil	bert Holloway	X				
Sta	n Jordan	X				
Joh	n Legg			X		
Car	los Lopez-Cantera			X		
Ror	n Reagan	X	-			
Juli	o Robaina	X	···			
Fra	nklin Sands	X				
Bax	kter Troutman	X				
Kin	n Berfield (Chair)	X			· · · · · · · · · · · · · · · · · · ·	
		Total Yeas: 8	Total Nays: 0	)		

#### **Appearances:**

Print Date: 4/4/2006 6:47 pm

HB 489 CS Electrical and Alarm System
Kari Hebrank (Lobbyist) - Opponent
Underwriters Laboratories, Florida Fire Marshal & Inspectors Association
7711 Deepwood Trail
Tallahassee FL 32317
Phone: 681-3290

#### **State Administration Appropriations Committee**

4/4/2006 4:00:00PM Or Upon Adjournment of the Fiscal Council

Location: 12 HOB

HB 639 : Building Designations

Print Date: 4/4/2006 6:47 pm

	Yea	Nay	No Vote	Absentee Yea	Absentee Nay
Mary Brandenburg			X		
Audrey Gibson	X				
Wilbert Holloway	X			•	
Stan Jordan	X	•			
John Legg	X				
Carlos Lopez-Cantera	X				
Ron Reagan	X				
Julio Robaina	X				
Franklin Sands	X				
Baxter Troutman	X				
Kim Berfield (Chair)	X				

#### **State Administration Appropriations Committee**

4/4/2006 4:00:00PM Or Upon Adjournment of the Fiscal Council

Location: 12 HOB

HB 825 CS: Financial Literacy Council

	Yea	Nay	No Vote	Absentee Yea	Absentee Nay
Mary Brandenburg			X		
Audrey Gibson	X				
Wilbert Holloway	X				
Stan Jordan	X				
John Legg			X		
Carlos Lopez-Cantera			X	-	
Ron Reagan	X				
Julio Robaina	X				
Franklin Sands	X				
Baxter Troutman	X				
Kim Berfield (Chair)	X				
	Total Yeas: 8	Total Nays:	0		

#### **State Administration Appropriations Committee**

4/4/2006 4:00:00PM Or Upon Adjournment of the Fiscal Council

Location: 12 HOB

HB 1135 CS: Practice of Architecture and Interior Design

	Yea	Nay	No Vote	Absentee Yea	Absentee Nay
Mary Brandenburg			X		
Audrey Gibson	X			-	
Wilbert Holloway	X				
Stan Jordan	X				
John Legg	X				
Carlos Lopez-Cantera			X		
Ron Reagan	X				
Julio Robaina	X				
Franklin Sands	X				
Baxter Troutman	X				
Kim Berfield (Chair)	X				
	Total Yeas: 9	Total Nays:	0		

#### **State Administration Appropriations Committee**

4/4/2006 4:00:00PM Or Upon Adjournment of the Fiscal Council

Location: 12 HOB

HB 7185 : Procurement of Contractual Services by a State Agency

	Yea	Nay	No Vote	Absentee Yea	Absentee Nay
Mary Brandenburg			Х		
Audrey Gibson		X			
Wilbert Holloway					Х
Stan Jordan	X				
John Legg			X		
Carlos Lopez-Cantera			X		
Ron Reagan	X				
Julio Robaina	X				
Franklin Sands		X			
Baxter Troutman	X				
Kim Berfield (Chair)	X				
	Total Yeas: 5	Total Nays:	2		

Amendment No.1 (for drafter's use only)
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	Bill No. <b>7185</b>					
	COUNCIL/COMMITTEE ACTION					
į	ADOPTED (Y)N)					
	ADOPTED AS AMENDED $\underline{\hspace{1cm}}$ (Y/N)					
	ADOPTED W/O OBJECTION (Y/N)					
	FAILED TO ADOPT (Y/N)					
	WITHDRAWN (Y/N)					
	OTHER					
1	Council/Committee hearing bill: State Administration					
2	Appropriations Committee					
3	Representative(s) Berfield offered the following:					
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5	Amendment (with directory and title amendments)					
6	On page 4, delete line 99 and insert:					
7 8	procedure for involving the certified negotiator. At a minimum,					
9	the qualifications for certification must include at least 3					
10	years of purchasing or contract negotiations experience, a					
11	bachelors degree, successful completion of 48 hours of					
12	purchasing or contract negotiations classroom hours and					
13	successful completion of a written examination on contracting					
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15	-					
TO						

## HOUSE AMENDMENT FOR COUNCIL/COMMITTEE PURPOSES Amendment No. 2 (for drafter's use only)

Bill No. 7185 COUNCIL/COMMITTEE ACTION ADOPTED ADOPTED AS AMENDED (Y/N)ADOPTED W/O OBJECTION (Y/N)FAILED TO ADOPT  $(X\backslash N)$ WITHDRAWN (Y/N)OTHER Council/Committee hearing bill: State Administration

Appropriations Committee

Representative(s) Berfield offered the following:

#### Amendment (with directory and title amendments)

On page 9, delete lines 241 through 247, and insert:

(j) Report to the Legislature, yearly, on the outsourcing efforts of each state agency. Such reporting shall include, but need not be limited to, the number of outsourcing business cases and solicitations generated by each state agency, the number and dollar value of outsourcing contracts by each state agency, the status of outsourcing contracts and agreements including performance results and program effectiveness, and, as applicable, contract violations, project slippage, contract extensions, renewals, and amendments.

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Amendment No. 3 (for drafter's use only)

		Bil	l No.	7185					
	COUNCIL/COMMITTEE ACTION								
	ADOPTED	<u>U</u> (y/n)							
	ADOPTED AS AMENDED	(Y/N)							
	ADOPTED W/O OBJECTION	(Y/N)							
	FAILED TO ADOPT	(Y/N)							
	WITHDRAWN	(Y/N)							
	OTHER								
			***************************************	***************************************					
1	Council/Committee hearin	g bill: State Administration	n						
2	Appropriations Committee								
3	Representative(s) Berf	ield offered the following:							
4									
5	Amendment (with dir	ectory and title amendments)							
6	Remove line(s) 257	through 258 and insert:							
7	(11) The secretary	of the Department of Managemen	nt Ser	vices					
8	shall appoint an executi	ve director.							
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## HOUSE AMENDMENT FOR COUNCIL/COMMITTEE PURPOSES Amendment No. 4 (for drafter's use only)

7185 Bill No.

	COUNCIL/COMMITTEE ACTION						
	ADOPTED $\underline{\bigcup}_{X}$ $\widehat{\mathbb{Y}}/N)$						
	ADOPTED AS AMENDED (Y/N)						
	ADOPTED W/O OBJECTION (Y/N)						
	FAILED TO ADOPT (Y/N)						
	WITHDRAWN (Y/N)						
	OTHER						
1	Council/Committee hearing bill: State Administration						
2	Appropriations Committee						
3	Representative(s) Berfield offered the following:						
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5	Amendment (with directory and title amendments)						
6	On page 14, delete lines 382 through 427, and insert:						

- (5) In addition to the contract requirements provided in s. 287.058, each contract for a proposed outsourcing, pursuant to
- s. 287.0574, must include, but need not be limited to, the following contractual provisions:
- (a) A scope-of-work provision that clearly specifies each service or deliverable to be provided, including a description of each deliverable or activity that is quantifiable, measurable, and verifiable. This provision must include a clause that states if a particular service or deliverable is inadvertently omitted or not clearly specified but determined to be operationally necessary and verified to have been performed by the agency within the 12 months before the execution of the contract, such service or deliverable will be provided by the contractor through the identified contract-amendment process.

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- (b) A service-level-agreement provision describing all services to be provided under the terms of the agreement, the state agency's service requirements and performance objectives, specific responsibilities of the state agency and the contractor, and the process for amending any portion of the service-level agreement. Each service-level agreement must contain an exclusivity clause that allows the state agency to retain the right to perform the service or activity, directly or with another contractor, if service levels are not being achieved.
- (c) A provision that identifies all associated costs, specific payment terms, and payment schedules, including provisions governing incentives and financial disincentives and criteria governing payment.
- (d) A provision that identifies a clear and specific transition plan that will be implemented in order to complete all required activities needed to transfer the service or activity from the state agency to the contractor and operate the service or activity successfully.
- (e) A performance-standards provision that identifies all required performance standards, which must include, at a minimum:
- 1. Detailed and measurable acceptance criteria for each deliverable and service to be provided to the state agency under the terms of the contract which document the required performance level.
- 2. A method for monitoring and reporting progress in achieving specified performance standards and levels.
- 3. The sanctions or disincentives that shall be imposed for nonperformance by the contractor or state agency.

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- (f) A provision that requires the contractor and its subcontractors to maintain adequate accounting records that comply with all applicable federal and state laws and generally accepted accounting principles.
- (g) A requirement authorizing state access to and audit of all records related to the contract or any responsibilities or functions under the contract for state audit and legislative oversight purposes.
- (h) A requirement for service organization audits in accordance with professional auditing standards, if appropriate.
- (i) A provision that requires the contractor to interview and consider for employment with the contractor each displaced state employee who is interested in such employment.
- (j) A contingency-plan provision that describes the mechanism for continuing the operation of the service or activity, including transferring the service or activity back to the state agency or successor contractor if the contractor fails to perform and comply with the performance standards and levels of the contract and the contract is terminated.
- (k) A provision that requires the contractor and its subcontractors to comply with public-records laws, specifically to:
- 1. Keep and maintain the public records that ordinarily and necessarily would be required by the state agency in order to perform the service or activity.
- 2. Provide the public with access to such public records on the same terms and conditions that the state agency would provide the records and at a cost that does not exceed that provided in chapter 119 or as otherwise provided by law.

to the state agency, at no cost, all public records in

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- 3. Ensure that records that are exempt or records that are confidential and exempt are not disclosed except as authorized by law.
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trademark.

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confidential and exempt. All records stored electronically must be provided to the state agency in a format that is compatible with the information technology systems of the state agency.

(1) A provision that specifies the ownership of intellectual property and any rights of the state agency to use,

modify, reproduce, or disseminate the intellectual property if

the contract involves the development or creation of such

intellectual property. This paragraph does not provide the

possession of the contractor upon termination of the contract

and destroy any duplicate public records that are exempt or

4. Meet all requirements for retaining records and transfer

(m) A provision that states that the agency retains the right, in its sole discretion, to co-negotiate any third-party or subcontractor contracts, excluding any terms relating to financial compensation.

specific authority needed by an agency to obtain a copyright or

- (n) If applicable, a provision that allows the agency to purchase from the contractor, at its depreciated value, assets used by the contractor in the performance of the contract. If assets have not depreciated, the agency shall retain the right to negotiate to purchase at an agreed-upon cost.
- (o) Each vendor in a major procurement in excess of \$25,000, and any other vendor if the department deems it necessary to protect the state's financial interest, shall, at the time of executing the contract with the department, post an

Amendment No. 4 (for drafter's use only)

appropriate bond with the department in an amount determined by 110 the department to be adequate to protect the state's interests, 111 but not higher than the full amount estimated to be paid 112 annually to the vendor under the contract. In lieu of the bond, 113 a vendor may, to assure the faithful performance of its 114 obligations, file with the department an irrevocable letter of 115 credit acceptable to the department in an amount determined by 116 117 the department to be adequate to protect the state's interests or deposit and maintain with the Chief Financial Officer 118 securities that are interest bearing or accruing and that, with 119 the exception of those specified in paragraphs 1 and 2, are 120 rated in one of the four highest classifications by an 121 established nationally recognized investment rating service. 122 Securities eligible under this subsection shall be limited to: 123

- 1. Certificates of deposit issued by solvent banks or savings associations organized and existing under the laws of this state or under the laws of the United States and having their principal place of business in this state.
- 2. United States bonds, notes, and bills for which the full faith and credit of the government of the United States is pledged for the payment of principal and interest.
- 3. General obligation bonds and notes of any political subdivision of the state.
- 4. Corporate bonds of any corporation that is not an affiliate or subsidiary of the depositor. Such securities shall be held in trust and shall have at all times a market value at least equal to an amount determined by the department to be adequate to protect the state's interests, which amount shall not be set higher than the full amount estimated to be paid annually to the vendor under contract.

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- (p) Every contract in excess of \$25,000 entered into by the department pursuant to this section shall contain a provision for payment of liquidated damages to the department for any breach of contract by the vendor. The department may require a liquidated damages provision in any contract if the department deems it necessary to protect the state's financial interest.
- (q) Every contract entered into by the department pursuant to this section shall have as one of the department's signatories to the contract an attorney licensed by the Florida Bar Association.
- (6) Any contract resulting from an outsourcing which does not include the requirements defined in (5) above shall be null and void.
- (7) Unless otherwise exempted from the provisions of this act, no agency shall proceed with the solicitation of a procurement for outsourcing if the Governor, the President of the Senate, or the Speaker of the House of Representatives objects, for any reason, to the initial business case analysis provided by the agency for the outsourcing initiative.
- (8) Unless otherwise exempted from the provisions of this act, no agency shall proceed with the execution of a contract for outsourcing if the Governor, the President of the Senate or the Speaker of the House of Representatives objects, for any reason, to the final business case analysis provided by the agency for the outsourcing initiative.
- (9) Unless otherwise exempted from the provision of this act, any agency that violates the provisions of this act shall be subject to a review by the Auditor General of actions taken by the agency. The Auditor General shall provide a report of

Amendment No. 4 (for drafter's use only)

170	findings to the Governor, the President of the Senate and the
171	Speaker of the House of Representatives. If the Auditor General
172	finds that the agency has violated the provisions of this act,
173	the Legislature shall conduct an immediate review of the
174	agency's appropriations to determine the appropriate actions to

be taken for placing the agency's funds in mandatory reserve.

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177 ======== T I T L E A M E N D M E N T ========

Remove line(s) 36 and insert:

procurement; providing for nullification of executed contracts for procurement under specified circumstances; providing for legislative review of an agency's appropriations upon a determination that the agency has violated the provisions of the act; amending s. 287.058, F.S.; providing that a

Amendment	No.	5	(for	drafter's	use	only)			
							Bill	No.	7185

	COUNCIL/COMMITTEE ACTION
	ADOPTED $\mathcal{Y}(\mathcal{Y}/N)$
	ADOPTED AS AMENDED (Y/N)
	ADOPTED W/O OBJECTION (Y/N)
	FAILED TO ADOPT (Y/N)
	WITHDRAWN (Y/N)
	OTHER
1	Council/Committee hearing bill: State Administration
2	Appropriations Committee
3	Representative(s) Berfield offered the following:
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5	Amendment (with directory and title amendments)
6 7	On pages 17 through 18, delete lines 461 through 479 and insert:
8 9	Section 10. For the 2006-2007 fiscal year, the sum of
10	\$750,000 in recurring funds from the General Revenue Fund
11	in a qualified expenditure category is appropriated and eight
12	full-time equivalent positions are authorized to the Department
13	of Management Services to carry out the activities of the
14	Council on Efficient Government as provided in this act.
15	Section 11. The Department of Management Services may implement
16	a program to train state agency employees who are
17	involved in managing outsourcings as Project Management
18	Professionals, as certified by the Project Management Institute.
19	For the 2006-2007 fiscal year, the sum of \$250,000 in recurring
20	funds from the General Revenue Fund in a qualified expenditure
21	category is appropriated to the Department of Management
22	Services to implement this program. The Department of Management

# HOUSE AMENDMENT FOR COUNCIL/COMMITTEE PURPOSES Amendment No. 5 (for drafter's use only)

Services, in consultation with entities subject to this act, shall identify personnel to participate in this training based on requested need and ensure that each is represented. The Department of Management Services may remit payment for this training on behalf of all participating personnel.

#### **State Administration Appropriations Committee**

4/4/2006 4:00:00PM Or Upon Adjournment of the Fiscal Council

Location: 12 HOB

Summary:

State Administration Appropriations Committee

Tuesday April 04, 2006 04:00 pm

HB 159 CS	Favorable	Yeas: 9	Nays: 0
HB 217 CS	Favorable With Committee Substitute	Yeas: 1	0 Nays: 0
HB 489 CS	Favorable	Yeas: 8	Nays: 0
HB 639 Fa	ovorable	Yeas: 1	0 Nays: 0
HB 825 CS	Favorable	Yeas: 8	Nays: 0
HB 1135 CS	Favorable	Yeas: 9	Nays: 0
HB 7185	Favorable With Committee Substitute	Yeas: 5	Nays: 2